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COMPARISON OF JCS PLAN AND STATE DEPARTMENT PLAN

JCS PLAN

STATE DEPARTMENT PLAN

1. National Intelligence Authority
Established by President.
Composed of:
Secretary of State
Secretary of War
Secretary of the Navy.
Representative of JCS.
 2. Central Intelligence Agency.
Established by N.I.A.
 3. Director of the C.I.A.
Appointed and removed by President
on recommendation of N.I.A. Sits as
non-voting member of N.I.A.
 4. Intelligence Advisory Board.
Consisting of heads of principal military
and civilian intelligence agencies hav-
ing functions related to the national
security as determined by the N.I.A.

Functions:
To advise Director and as advisor with
the director, to the N.I.A. in preparing
for submission to the President for his
approval a basic organization for imple-
menting the directive. The plans should
include draft of necessary legislation.
 5. Budget.
Financed by the three departments.
 6. Subject to direction and control of
N.I.A. the C.I.A. shall:
 - (a) Accomplish synthesis of departmen-
tal intelligence relating to nation-
al security and dissemination of re-
sulting strategic and national pol-
icy intelligence.
 - (b) Plan for coordination of activities
of all intelligence agencies having
functions related to national secur-
ity and recommend to N.I.A. estab-
lishment of such over all policies and
objectives as will assure most effec-
tive accomplishment of national in-
telligence missions.
 - (c) Perform for the benefit of departmen-
tal intelligence such services of com-
mon concern as N.I.A. determines can be
more efficiently accomplished by a com-
mon agency including direct procure-
ment of intelligence.
1. National Intelligence Authority.
Established by SecState.
(presumably by agreement of SecState,
SecWar and SecNav who will be members.)
SecState may invite other Dept. heads to
sit.
 2. No definite provision for a C.I.A.
The Secretariat would perform most
functions contemplated for the C.I.A.
 3. Executive Secretary and Chief Executive
Officer of N.I.A. if not an official of
the State Department must become one before
taking over.
Appointed by SecState with approval of
SecWar and SecNav.
Deputies appointed by N.I.A. on recommen-
dation of Executive Secretary may be
officers of Army and Navy.
 4. None.
Plan provides for Advisory Group for in-
telligence consisting of representatives
of G-2, A-2 and GHI.

Plan provides also for advisory group for
security with representatives of Treasury,
G-2, A-2 and GHI.
 5. Financed by State with assistance from
War and Navy.
 6. The N.I.A. shall be responsible for:
 - (a) The determination of national intel-
ligence and security objectives and
requirements, including those of all
departments and agencies.
 - (b) The determination of the most effec-
tive means, in terms of actual oper-
ations, for accomplishing those ob-
jectives and meeting those require-
ments.
 - (c) The assignment, through a series of
specific operating plans, of oper-
ating responsibilities to various de-
partments and agencies of the Govern-
ment, based upon the general respon-
sibilities of each department and the
extent and effectiveness of its in-
telligence facilities.

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5. (Cont'd.).

- (d) Perform such other functions and duties related to intelligence as S.I.A. may from time to time direct.

- (d) The continuous review of the adequacy and efficiency of the intelligence and security programs of the Authority, including inspection, as approved by the Authority, of the operations of departmental intelligence agencies to whom operating responsibilities shall have been assigned by the Authority.
- (e) The establishment and direction of centralized intelligence or security operations when it shall be determined by the Authority that such operations can be performed more effectively by a centralized organization than by the intelligence organizations of individual departments or agencies.
- (f) The development of plans for intelligence and security operations in the event of emergency or other changed conditions.
- (g) Such other functions as are appropriate in order to develop comprehensive and coordinated foreign intelligence and security programs for all Federal agencies concerned with those types of activity.

7.

7. The Secretariat under supervision and direction of the Executive Secretary shall:
- (a) Plan the Authority's program and make recommendations to the Authority for carrying it out.
- (b) Act as the executive for the Authority in carrying out such program and all operating plans approved by the Authority, including any centralized operations conducted under the Authority.
- (c) Direct and coordinate the activities of the Committees, serve as their chairman, and be responsible for the effective conduct of the Committee's affairs, and coordinate such activities with any operations conducted under the Authority.
- (d) Develop the document procedure and all other procedures of the Authority and Committees.
- (e) Provide the Authority and Committees with secretarial service.
- (f) Maintain the document files, including all correspondence, agenda, minutes, study sheets, decisions, directives, operating plans, and manuals.
- (g) Provide other necessary services.

8.

8. Advisory Groups. Each member of the groups shall advise and assist Executive Secretary and shall:

- (a) Act as an informal channel of communication between his agency and the Executive Secretary.
- (b) Act as consultant to the Executive Secretary on matters of interest to his agency.

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E.O. 11652, Sec. 3(E) and 5(D)
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9. Does not go into detail. Some committees may be helpful.

10.

(c) Assist the Executive Secretary in carrying out the program of the Authority in so far as it affects his agency.

(d) Assist the Executive Secretary in procuring necessary personnel and facilities for the Secretariat and Committee from his agency.

9. Committees. Numerous committees - one for each type of operation.

10. Procedures.

Subject to review by the Authority, all procedures shall be established by the Executive Secretary.

The Executive Secretary, in presenting material for the consideration of the Authority, shall be responsible for indicating the extent of agreement or disagreement, therein, for transmitting in detail proposals in substantial variance from that of the majority of the Committee covering that field of activity, and for indicating his own recommendations.

Committees shall be authorized to establish subordinate working groups and to request assistance in the performance of their functions from individual agencies.

Wherever it shall be determined by the Authority that any intelligence or security operation is to be conducted under the direction of the Authority, it will appoint an executive who shall be responsible for the effective conduct of such operation. The personnel (including the executive), funds and facilities required to conduct such an operation shall be provided by the departments and agencies participating in the operation, in amounts and proportions agreed by them and approved by the Authority, based upon the relative responsibilities and capabilities of the participating departments and agencies.

The Chairman of the Authority will ascertain and prescribe the occasion for and manner in which the decisions of the Authority will be submitted to the President prior to their promulgation and execution.

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WASHINGTON POST
Monday, Dec. 17, 1945
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Truman to Get Intelligence Proposal Soon

By the United Press
The State Department has about completed its master plan to blanket the world with a super intelligence system, it was disclosed last night.

The United States never has had such a system in peacetime. Lack of one permitted Japan to plot world conquest virtually undetected and President Truman moved soon after he took office to correct the situation.

The plan is intended to strengthen this country's foreign policy and to provide sources of information for policy-makers. It will be presented for presidential approval within a week or 10 days.

Byrnes Would Be at Top

The plan calls for creation of a "national intelligence authority." The top layer would be made up of the Secretaries of State, War and Navy, with Secretary of State James F. Byrnes as chairman. In security matters, they would be joined by heads of the Treasury and the Federal Bureau of Investigation.

In the past, even during wartime, the Nation's intelligence units have been piecemeal. Military and diplomatic espionage arms have operated independently and sometimes at cross purposes. Principal aim of the new program is to coordinate them through the State Department. This would mean a cohesive espionage service throughout the world.

Intelligence agents will be directed to keep a check on everything in foreign countries from atomic energy development to the weather. A United States diplomat said:

"We are going to make sure we have from the rest of the world all the information necessary to running a foreign policy."

Outgrowth of OSS

The proposed system would be an outgrowth of the Office of Strategic Services which President Truman abolished on September 20. He transferred its research and analytical branch and its presentation branch to the State Department. Other units were transferred to the War Department.

At the same time Mr. Truman mandated Byrnes to take the lead in developing "a coordinated system of foreign intelligence within the permanent framework of the Government."

A week after the President acted, Col. Alfred McCormack, director of Army Intelligence, moved into the State Department to direct an interim intelligence service and to organize a permanent unit by January 1.

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